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## 1 SYLVIA A. QUAST 7015 MAY 11 M 2: 56 **Regional Counsel** 2 EDGAR P. CORAL US EDA LREGION IX MEANING OLERK Assistant Regional Counsel U.S. Environmental Protection Agency Region IX 75 Hawthorne Street San Francisco, CA 94105 (415) 972-3898 UNITED STATES ENVIRONMENTAL PROTECTION AGENCY **REGION IX** In the matter of:

Docket No. EPCRA-09-2015-000

CONSENT AGREEMENT AND FINAL ORDER pursuant to 40 C.F.R. §§ 22.13(b), 22.18(b)(2), and 22.18(b)(3)

#### I. CONSENT AGREEMENT

The United States Environmental Protection Agency, Region IX ("EPA"), and Vulcan Materials Company (the "Respondent"), agree to settle this matter and consent to the entry of this Consent Agreement and Final Order ("CAFO").

#### A. AUTHORITY AND PARTIES

1. This is a civil administrative action brought under Section 325(c) of the Emergency Planning and Community Right-To-Know Act ("EPCRA"), 42 U.S.C. § 11045(c), for assessment of a civil administrative penalty against Respondent for its failure to submit timely, complete and correct Toxic Chemical Release Inventory Forms for calendar year 2012 in violation of Section 313 of EPCRA, 42 U.S.C. § 11023, and the implementing regulations set forth at 40 C.F.R. Part 372.

2. Complainant is the Assistant Director of the Enforcement Division in EPA, Region IX. The Administrator of EPA delegated to the Regional Administrator of Region IX the authority to bring this action under EPCRA by EPA Delegation Order Number 22-3-A, dated

Vulcan Materials Company.

Respondent.

May 11, 1994. The Regional Administrator of Region IX further delegated the authority to bring this action under EPCRA to the Director, Deputy Director, and Assistant Directors of the Enforcement Division by EPA Regional Order Number R9-22-3-A, dated February 11, 2013.

3. Respondent is Vulcan Materials Company, a corporation headquartered in Birmingham, Alabama.

## B. STATUTORY AND REGULATORY BASIS

7 4. Pursuant to Sections 313 and 328 of EPCRA, 42 U.S.C. §§ 11023 and 11048, EPA promulgated regulations on February 16, 1988 (53 Fed. Reg. 4525), setting forth requirements for the submission of information relating to the release of toxic chemicals under EPCRA Section 313. These regulations, as amended, are presently codified at 40 C.F.R. Part 372.

11 5. Sections 313(a) and (b) of EPCRA, 42 U.S.C. §§ 11023(a) and (b), and 40 C.F.R. §§ 372.22 and 372.30, provide that the owner or operator of a facility must submit to EPA and 12 13 the State in which the facility is located a chemical release form published under Section 313(g) of EPCRA for each toxic chemical or toxic chemical category listed under Section 313(c) of 14 15 EPCRA and 40 C.F.R. § 372.65 that it manufactured, processed, or otherwise used if: (i) the 16 facility has ten or more full-time employees; (ii) the facility is in North American Industry 17 Classification System Code 324121; and (iii) the facility manufactured, processed, or otherwise 18 used during the calendar year the listed toxic chemical or toxic chemical category in excess of the 19 threshold quantity established under Section 313(f) of EPCRA and 40 C.F.R. § 372.25 (or 40 20 C.F.R. § 372.28 for a chemical of special concern).

21 6. Pursuant to Section 313(g) of EPCRA, 42 U.S.C. § 11023(g), EPA published a 22 uniform Toxic Chemical Release Inventory Form (hereinafter referred to as a "Form R") for facilities that are subject to the reporting requirements of Section 313. Sections 313(a) and (b) of 23 24 EPCRA, 42 U.S.C. §§ 11023(a) and (b), and 40 C.F.R. § 372.30(d), provide that each Form R for activities involving a toxic chemical or toxic chemical category that occurred during a calendar 25 26 year must be submitted on or before July 1 of the next year.

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| 1  | C. <u>ALLEGED VIOLATIONS</u>  |
|----|---|
| 2  | 7. Respondent is a corporation and therefore fits within the definition of a "person," as                   |
| 3  | provided in Section 329(7) of EPCRA, 42 U.S.C. § 11049(7).  |
| 4  | 8. At all times relevant to this matter, Respondent owned and operated a facility (the                      |
| 5  | "Facility") in the business of manufacturing asphalt paving mixture, located at 4850 South 47 <sup>th</sup> |
| 6  | Avenue in Phoenix, Arizona, that fits within the definition of a "facility," as provided in Section         |
| 7  | 329(4) of EPCRA, 42 U.S.C. § 11049(4).  |
| 8  | 9. At all times relevant to this matter, the Facility had 10 or more "full-time employees,"                 |
| 9  | as that term is defined at 40 C.F.R. § 372.3.   |
| 10 | 10. At all times relevant to this matter, the Facility was in North American Industry                       |
| 11 | Classification System Code 324121.  |
| 12 | 11. During the calendar year 2012, Respondent "processed," as that term is defined in 40                    |
| 13 | C.F.R. § 372.3, approximately 1,084 pounds of benzo(g,h,i)perylene, a toxic chemical listed                 |
| 14 | under 40 C.F.R. § 372.65, at the Facility. This quantity exceeded the 10 pound threshold for                |
| 15 | reporting "processing" of that chemical of special concern established under Section 313(f) of              |
| 16 | EPCRA, 42 U.S.C. § 11023(f), and 40 C.F.R. § 372.28.  |
| 17 | 12. During the calendar year 2012, Respondent "processed," as that term is defined in 40                    |
| 18 | C.F.R. § 372.3, approximately 20,178 pounds of polycyclic aromatic compounds, a toxic                       |
| 19 | chemical category listed under 40 C.F.R. § 372.65, at the Facility. This quantity exceeded the              |
| 20 | 100 pound threshold for reporting "processing" of that chemical of special concern established              |
| 21 | under Section 313(f) of EPCRA, 42 U.S.C. § 11023(f), and 40 C.F.R. § 372.28.                                |
| 22 | 13. Respondent was required to submit a Form R for benzo(g,h,i)perylene to EPA and                          |
| 23 | the State of Arizona for calendar year 2012 on or before July 1, 2013.                                      |
| 24 | 14. Respondent was required to submit a Form R for polycyclic aromatic compounds to                         |
| 25 | EPA and the State of Arizona for calendar year 2012 on or before July 1, 2013.                              |
| 26 | 15. Respondent failed to timely submit the Form Rs required of it to EPA and the State                      |
| 27 | of Arizona for calendar year 2012, and thus violated Section 313 of EPCRA, 42 U.S.C. § 11023,               |
| 28 | and 40 C.F.R. Part 372.   |
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Consent Agreement and Final Order In re Vulcan Materials Company 16. Section 325(c) of EPCRA, 42 U.S.C. § 11045(c), and the Civil Monetary Penalty Inflation Adjustment Rule, 40 C.F.R. Part 19, provide that any person who violates any requirement of Section 313 shall be liable to the United States for a civil penalty in an amount not to exceed \$37,500 for each such violation that occurred on or after January 12, 2009. Under the Enforcement Response Policy for Section 313 of EPCRA, dated August 10, 1992, and the Civil Monetary Penalty Inflation Adjustment Rule, the two violations cited above would merit an unadjusted, gravity-based civil penalty of THIRTY-SEVEN THOUSAND, TWO HUNDRED DOLLARS (\$37,200), given the nature, circumstances, and extent of the violations alleged.

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#### D. <u>RESPONDENT'S ADMISSIONS</u>

10 17. In accordance with 40 C.F.R. § 22.18(b)(2) and for the purpose of this proceeding,
Respondent: (i) admits that EPA has jurisdiction over the subject matter of this CAFO and over
Respondent; (ii) neither admits nor denies the specific factual allegations contained in Section
I.C of this CAFO; (iii) consents to any and all conditions specified in this CAFO and to the
assessment of the civil administrative penalty under Section I.E of this CAFO; (iv) waives any
right to contest the allegations contained in this CAFO; and (v) waives the right to appeal the
proposed Final Order contained in this CAFO.

#### E. <u>CIVIL ADMINISTRATIVE PENALTY</u>

18 18. In settlement of the violations specifically alleged in Section I.C of this CAFO,
19 Respondent shall pay a civil administrative penalty of TWENTY-SIX THOUSAND AND
20 FORTY DOLLARS (\$26,040). Respondent shall pay this civil penalty within thirty (30) days of
21 the effective date of this CAFO. The civil penalty shall be paid by remitting a certified or
22 cashier's check, including the name and docket number of this case, for the amount, payable to
23 "Treasurer, United States of America," (or be paid by one of the other methods listed below) and
24 sent as follows:

Regular Mail: U.S. Environmental Protection Agency Fines and Penalties Cincinnati Finance Center PO Box 979077 St. Louis, MO 63197-9000

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| 1  | Wire Transfers:   |        |
|----|---|--------|
| 2  | Wire transfers must be sent directly to the Federal Reserve Bank in<br>York City with the following information:                        | 1 New  |
| 3  | Federal Reserve Bank of New York<br>ABA = 021030004   |        |
| 4  | Account = 68010727<br>SWIFT address = FRNYUS33  |        |
| 5  | 33 Liberty Street<br>New York, NY 10045   |        |
| 6  | Field Tag 4200 of the Fedwire message should read "D 68010727<br>Environmental Protection Agency"                                       |        |
| 7  | Overnight Mail:<br>U.S. Bank  |        |
| 8  | 1005 Convention Plaza   |        |
| 9  | Mail Station SL-MO-C2GL<br>ATTN Box 979077<br>St. Lawin MO (2101  |        |
| 10 | St. Louis, MO 63101   |        |
| 11 | ACH (also known as REX or remittance express):<br>Automated Clearinghouse (ACH) for receiving U.S. currency                             |        |
| 12 | PNC Bank<br>808 17 <sup>th</sup> Street, NW   |        |
| 13 | Washington, DC 20074<br>ABA = 051036706   |        |
| 14 | Transaction Code 22 – checking<br>Environmental Protection Agency   |        |
| 15 | Account 31006<br>CTX Format   |        |
| 16 | On Line Payment:  |        |
| 17 | This payment option can be accessed from the information below:<br>www.pay.gov<br>Enter "sfo1.1" in the search field                    |        |
| 18 | Open form and complete required fields  |        |
| 19 | If clarification regarding a particular method of payment remittance needed, contact the EPA's Cincinnati Finance Center at (513) 487-2 | ; is   |
| 20 | noodod, contact die EFT 5 Chiefman Finance Center at (515) 467-2  | 2091.  |
| 21 | A copy of each check, or notification that the payment has been made by one of the other  |        |
| 22 | methods listed above, including proof of the date payment was made, shall be sent with a  |        |
| 23 | transmittal letter, indicating Respondent's name, the case title, and docket number, to the   |        |
| 24 | following addresses:  |        |
| 25 | Regional Hearing Clerk  |        |
| 26 | Office of Regional Counsel (ORC-1)<br>U.S. Environmental Protection Agency, Region IX   |        |
| 27 | 75 Hawthorne Street<br>San Francisco, CA 94105  |        |
| 28 | 5an I Ianoi300, CA 74103  |        |
|    | Consent Agreement and Final Order<br>In re Vulcan Materials Company   | Page 5 |

Russell Frazer Enforcement Division (ENF-2-1) U.S. Environmental Protection Agency, Region IX 75 Hawthorne Street San Francisco, CA 94105

Edgar Coral Office of Regional Counsel (ORC-2) U.S. Environmental Protection Agency, Region IX 75 Hawthorne Street San Francisco, CA 94105

19. Respondent shall not use payment of any penalty under this CAFO as a tax deduction from Respondent's federal, state, or local taxes, nor shall Respondent allow any other person to use such payment as a tax deduction.

10 20. If Respondent fails to pay the assessed civil administrative penalty of TWENTY-SIX THOUSAND AND FORTY DOLLARS (\$26,040), as identified in Paragraph 18, by the deadline 11 12 specified in that Paragraph, then Respondent shall also pay a stipulated penalty to EPA upon 13 EPA's written request. The amount of the stipulated penalty will be ELEVEN THOUSAND, 14 ONE HUNDRED, AND SIXTY DOLLARS (\$11,160), and will be immediately due and payable upon EPA's written request on the day following the deadline specified in Paragraph 18, together 15 16 with the initially assessed civil administrative penalty of TWENTY-SIX THOUSAND AND FORTY DOLLARS (\$26,040), resulting in a total penalty due of THIRTY-SEVEN 17 18 THOUSAND, TWO HUNDRED DOLLARS (\$37,200). Failure to pay the civil administrative penalty specified in Paragraph 18 by the deadline specified in that Paragraph may also lead to any 19 20 or all of the following actions: 21

(1) EPA may refer the debt to a credit reporting agency, a collection
agency, or to the Department of Justice for filing of a collection action in the appropriate United
States District Court. 40 C.F.R. §§ 13.13, 13.14 and 13.33. The validity, amount, and
appropriateness of the assessed penalty or of this CAFO is not subject to review in any such
collection proceeding.

(2) The U.S. Government may collect the debt by administrative offset
(*i.e.*, the withholding of money payable by the United States to, or held by the United States for, a
person to satisfy the debt the person owes the U.S. Government), which includes, but is not

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limited to, referral to the Internal Revenue Service for offset against income tax refunds. 40
 C.F.R. §§ 13(C) and 13(H).

(3) Pursuant to 40 C.F.R. § 13.17, EPA may either: (i) suspend or revoke Respondent's licenses or other privileges, or (ii) suspend or disqualify Respondent from doing business with EPA or engaging in programs EPA sponsors or funds.

(4) Pursuant to 31 U.S.C. § 3701 *et seq.* and 40 C.F.R. Part 13, the U.S.
Government may assess interest, administrative handling charges, and nonpayment penalties
against the outstanding amount that Respondent owes to EPA for Respondent's failure to pay the
civil administrative penalty specified in Paragraph 18 by the deadline specified in that Paragraph.

(a) Interest. Pursuant to 31 U.S.C. § 3717 and 40 C.F.R.
§13.11(a)(1), any unpaid portion of the assessed penalty shall bear interest at the rate established
according to 26 U.S.C. § 6621(a)(2) from the effective date of this CAFO, provided, however,
that no interest shall be payable on any portion of the assessed penalty that is paid within thirty
(30) days of the effective date of this CAFO.

(b) Administrative Handling Charges. Pursuant to 31 U.S.C.
Section 3717(e)(1) and 40 C.F.R. § 13.11(b), Respondent shall pay a monthly handling charge,
based on either actual or average cost incurred (including both direct and indirect costs), for
every month in which any portion of the assessed penalty is more than thirty (30) days past due.

(c) Nonpayment Penalties. Pursuant to 31 U.S.C. § 3717(e)(2)
and 40 C.F.R. § 13.11(c), a monthly penalty charge, not to exceed six percent (6%) annually,
may be assessed on all debts more than ninety (90) days delinquent.

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## F. CERTIFICATION OF COMPLIANCE

23 21. In executing this CAFO, Respondent certifies to its actual knowledge that (1) it has
24 now fully completed and submitted to EPA all of the required Toxic Chemical Release Inventory
25 Forms in compliance with Section 313 of EPCRA, 42 U.S.C. § 11023, and the regulations
26 promulgated thereunder; and (2) it is in compliance with all other EPCRA requirements at all
27 facilities under its control.

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## G. <u>RETENTION OF RIGHTS</u>

| 2  | 22. In accordance with 40 C.F.R. § 22.18(c), this CAFO only resolves Respondent's                         |
|----|---|
| 3  | liabilities for federal civil penalties for the violations and facts specifically alleged in Section I.C  |
| 4  | of this CAFO. Nothing in this CAFO is intended to or shall be construed to resolve: (i) any civil         |
| 5  | liability for violations of any provision of any federal, state, or local law, statute, regulation, rule, |
| 6  | ordinance, or permit not specifically alleged in Section I.C of this CAFO; or (ii) any criminal           |
| 7  | liability. EPA specifically reserves any and all authorities, rights, and remedies available to it        |
| 8  | (including, but not limited to, injunctive or other equitable relief or criminal sanctions) to address    |
| 9  | any violation of this CAFO or any violation not specifically alleged in Section I.C of this CAFO.         |
| 10 | 23. This CAFO does not exempt, relieve, modify, or affect in any way Respondent's                         |
| 11 | duties to comply with all applicable federal, state, and local laws, regulations, rules, ordinances,      |
| 12 | and permits.  |
| 13 | H. ATTORNEYS' FEES AND COSTS  |
| 14 | 24. Each party shall bear its own attorneys' fees, costs, and disbursements incurred in                   |
| 15 | this proceeding.  |
| 16 | I. <u>EFFECTIVE DATE</u>  |
| 17 | 25. In accordance with 40 C.F.R. §§ 22.18(b)(3) and 22.31(b), this CAFO shall be                          |
| 18 | effective on the date that the Final Order contained in this CAFO, having been approved and               |
| 19 | issued by either the Regional Judicial Officer or Regional Administrator, is filed.                       |
| 20 | J. <u>BINDING EFFECT</u>  |
| 21 | 26. The undersigned representative of Complainant and the undersigned representative of                   |
| 22 | Respondent each certifies that he or she is fully authorized to enter into the terms and conditions       |
| 23 | of this CAFO and to bind the party he or she represents to this CAFO.                                     |
| 24 | 27. The provisions of this CAFO shall apply to and be binding upon Respondent and its                     |
| 25 | officers, directors, employees, agents, trustees, servants, authorized representatives, successors,       |
| 26 | and assigns.  |
| 27 |   |
| 28 |   |
|    | Consent Agreement and Final Order   |

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FOR RESPONDENT VULCAN MATERIALS COMPANY: + 24-15 DATE Michael R. Mills Senior Vice-President & General Counsel Vulcan Materials Company 1200 Urban Center Drive Birmingham, AL 35242-2545 FOR COMPLAINANT EPA: DA JOEL JONES Assistant Director, Air, Waste & Toxics Branch Enforcement Division U.S. Environmental Protection Agency, Region IX Consent Agreement and Final Order Page 9 In re Vulcan Materials Company

## II. FINAL ORDER

EPA and Vulcan Materials Company having entered into the foregoing Consent

Agreement,

IT IS HEREBY ORDERED that this CAFO (Docket No. EPCRA-09-2015-<u>000</u>) be entered, and Respondent shall pay a civil administrative penalty in the amount of TWENTY-SIX THOUSAND AND FORTY DOLLARS (\$26,040), and comply with the terms and conditions set forth in the Consent Agreement.

DATE , JOIS

**TRICE WONG** BEÅ Regional Judicial Officer U.S. Environmental Protection Agency, Region IX

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#### **<u>CERTIFICATE OF SERVICE</u>**

I certify that the original and one copy of the foregoing Consent Agreement and Final Order, Docket Number EPCRA-09-2015-<u>0001</u>, was filed on <u>Aprit</u>, 2015, with the Regional Hearing Clerk, U.S. EPA, Region IX, 75 Hawthorne Street, San Francisco, California 94105, and that a true and correct copy of the Consent Agreement and Final Order was placed in the United States Mail, certified mail, return receipt requested, addressed to the following:

> Michael R. Mills Senior Vice-President & General Counsel Vulcan Materials Company 1200 Urban Center Drive Birmingham, AL 35242-2545 Certified Return Receipt Article No: 7013 1090 0000 1618 3233

Penny A. Shamblin, Esq. Hunton & Williams, L.L.C. Riverfront Plaza, East Tower 951 East Byrd Street Richmond, VA 23219

Dated: <u>May 11, 2015</u>

Steve Armsey en f **Regional Hearing Clerk** Office of Regional Counse

United States Environmental Protection Agency Region IX